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BEFORE THE ARIZONA CORPORATION EQUIPMENSION

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COMMISSIONERS

KRISTIN K. MAYES, Chairman GARY PIERCE PAUL NEWMAN SANDRA D. KENNEDY BOB STUMP ANZONA DEC 10 P 1: 58
Anzona Corporation Commission
AZ CORP COMMISSION DOCKETED
COCKET CONTROL
DEC 10 2009

DOCKETED BY

In the matter of:

SIR MORTGAGE & FINANCE OF ARIZONA, INC., an Arizona corporation,

GREGORY M. SIR (a/k/a "GREG SIR"), and ERIN M. SIR, husband and wife,

Respondents.

DOCKET NO. S-20703A-09-0461

SECURITIES DIVISION MOTION FOR RECONSIDERATION OF THE PORTION OF THE THIRD PROCEDURAL ORDER DEALING WITH RESPONDENTS' FIRST REQUEST FOR PRODUCTION OF DOCUMENTS

The Securities Division ("Division") of the Arizona Corporation Commission ("Commission") requests the Administrative Law Judge ("ALJ") to reconsider and clarify the comments and ruling set forth in the December 2, 2009 Third Procedural Order ("Order") regarding "Respondents' First Request for Production of Documents ("Request").

1. Introduction.

On November 6, 2009, Respondents' filed a thirteen-page Request demanding that the Division provide to them documents and information identified in fifty-six detailed paragraphs titled "Documents To Be Produced," many of which include subcategories.

The Request was not supported by an application demonstrating that they have a "reasonable need" to obtain any discovery from the Division. *See*, R-3-109(O)(applicable Rule of Practice and Procedure Before The Commission requiring that requests for discovery be supported by an "application"); R14-3-106(F)(applicable Rule stating that the application "shall" contain the facts upon which the application is based, with such exhibits as may be required or deemed appropriate by the application" to justify the discovery request); A.R.S. § 41-

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1062(A)(4)(applicable "Administrative Procedures Act" rule requiring that an applicant for discovery demonstrate a "reasonable need" for the information sought).

Because the Arizona Rules of Civil Procedure do not apply to the Request and the ALJ has not found that respondents have demonstrated a "reasonable need" to obtain documents and information as required by A.R.S. § 41-1062, the ALJ should reconsider its denial of the Division's Motion to Quash as set forth in the Order.

2. Motion for Reconsideration and Clarification.

A. There was no showing by respondents of "reasonable need" for the discovery.

What respondents ignored, and the ALJ did not find, was that before any discovery can be allowed, respondents needed to show that they had a reasonable need for it.

Respondents had argued that "[t]he [Commission] Procedural Rules expressly incorporate the Arizona Rules of Civil Procedure, including those rules governing discovery." (Response, p.2:8-9). They do not. Rather, R14-3-101 states:

In all cases in which procedure is set forth neither by law, nor by these rules, nor by regulations or orders of the Commission, the rules of Civil Procedure for the Superior Court of Arizona as established by the Supreme Court of the state of Arizona shall govern." (emphasis added).

The plain language of R14-3-101 identifies the hierarchal set of authority to be consulted on a stepby-step basis, and applied in evaluating the Request.

First, the ALJ should determine whether there are any "laws" applicable to the Request. There are, to wit, the statutes of the Arizona *Administrative Procedures* Act, A.R.S. § 41-1061 et seq. ("APA"). This case is an "administrative" proceeding. Thus, the "laws" of the APA apply. As set forth in the Division's Motion to Quash, A.R.S. § 41-1062(A)(4) of the APA requires respondents to demonstrate that they have a "reasonable need" to obtain the voluminous amounts of information identified in their Request.

Second, the ALJ should determine whether there are any rules applicable to the Request. There are, to wit, R14-3-109(O) of the Rules of Practice and Procedure Before the Commission.

¹ What constitutes "reasonable need" to obtain discovery should be decided on a case-by-case basis. Respondents failed to demonstrate how the facts and circumstances of the procedural orders and decisions reciting procedural orders issued in the eight cases cited in their Response are analogous to this case. For instance, and although respondents cited the Hockensmith matter, there apparently were documents at issue in that case that in fact those respondents could not have obtained anywhere else. That is not the case here.

Because this case is an "administrative" proceeding brought before the Commission, the Rules of Practice and Procedure Before the Commission are applicable. As noted in the Division's Motion to Quash, R14-3-109(O) requires that requests for discovery be supported by an application, and R14-3-106(F) states that that an application "shall contain the facts upon which the application is based, with such exhibits as may be required or deemed appropriate by the applicant."

Third, R14-3-101 permits the ALJ to also look to "decisions" of the Commission for guidance. However, the procedural orders and decisions that recite the contents of procedural orders cited by respondents in their Response only govern the discovery procedures applicable to those cases. Further, the Commission orders to which R14-3-101 refer are those general orders that establish a procedure that control in all cases. To undersigned counsel's knowledge, no such all encompassing orders exist.

Applied here, while the Order denies the Division's Motion to Quash, the only finding therein relating to the Request is that it is, in fact, "broad and burdensome." The Order does not include a finding that respondents have demonstrated a "reasonable need" to obtain any discovery from the Division under the unique facts and circumstances of this case. Thus, for the reasons discussed above, the Division moves the ALJ to reconsider and/or clarify its Order as it relates to the Request and the denial of the Motion to Quash.

3. Conclusion.

Because the Arizona Rules of Civil Procedure are not applicable to the overly broad and unduly burdensome Request that also improperly conflicts with the confidentiality mandate of A.R.S. § 44-2042 of the Arizona Securities Act, and respondents' have failed to demonstrate a reasonable need to obtain any discovery from the Division beyond that relating to the exchange

of the parties' lists of witnesses and exhibits, the Division moves the ALJ to reconsider its denial 1 of the Division's Motion to Quash. 2 RESPECTFULLY SUBMITTED this 10th day of December 12009. 3 4 5 Mike Dailey, Esq. Staff Attorney 6 Securities Division 1300 West Washington, Third Floor 7 Phoenix, Arizona 85007 8 ORIGINAL AND THIRTEEN (13) COPIES of the foregoing filed this loth, day of 9 December, 2009 with: 10 **Docket Control** Arizona Corporation Commission 11 1200 West Washington Phoenix, Arizona 85007 12 Copy of the foregoing hand-delivered this 10th day of 13 December, 2009 to: 14 Marc E. Stern, Administrative Law Judge Arizona Corporation Commission 15 Hearing Division 1200 West Washington 16 Phoenix, Arizona 85007 17 Copy of the foregoing mailed this joth day of December, 2009 to: 18 Paul Roshka, Esq. 19 Tim Sabo, Esq. Roshka DeWulf & Patten 20 One Arizona Center 400 East Van Buren Street 21 Suite 800 Phoenix, Arizona 85004 22 Attorneys for Respondents 23 24 25

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